



Update on the Interagency Committee on Seismic Safety in Construction (ICSSC)



ICSSC Virtual Meeting—Spring 2023

May 16, 2023

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ICSSC Meeting Objective

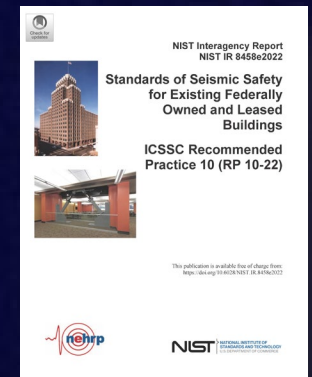
- Continue the process of reinvigorating and possibly restructuring the ICSSC
 - last meeting was November 8, 2022
- Create a forum to facilitate agency representatives to ask questions, create dialogue, or provide feedback on:
 - Recommended practices and guidance for federal agencies
 - EO 13717 data calls and compliance summary reports
 - What do **we** do, what do **we** need, and where do **we** go?



EO 13717 Compliance

EO 13717 Data Call Template

EO Reporting Period	Covered Dates	New Buildings			Existing Buildings		
		Code/Standard	Earliest Adoption Date	Adoption Deadline	Code/Standard	Earliest Adoption Date	Adoption Deadline
1	Feb. 2, 2016 – Feb. 1, 2018	2015 IBC/IRC	before reporting period	May 2, 2016	RP 8	before reporting period	May 2, 2016
		2018 IBC/IRC	Aug. 31, 2017	next reporting period			
2	Feb. 2, 2018 – Feb. 1, 2020	2015 IBC/IRC	before reporting period	<i>Terminated</i> Aug. 31, 2019	RP 8	before reporting period	before reporting period
		2018 IBC/IRC	before reporting period	Aug. 31, 2019			
3	Feb. 2, 2020 – Feb. 1, 2022	2018 IBC/IRC	before reporting period	before reporting period	RP 8	before reporting period	before reporting period
		2021 IBC 2021 IRC	Oct. 23, 2020 Jan. 29, 2021	next reporting period			
4	Feb. 2, 2022 – Feb. 1, 2024	2018 IBC 2018 IRC	before reporting period	<i>Terminates</i> Oct. 23, 2022 Jan. 29, 2023	RP 8	before reporting period	before reporting period
		2021 IBC 2021 IRC	before reporting period	Oct. 23, 2022 Jan. 29, 2023			
		2024 IBC 2024 IRC	Late 2023/early 2024	next reporting period	RP 10-22	January 2023	next reporting period

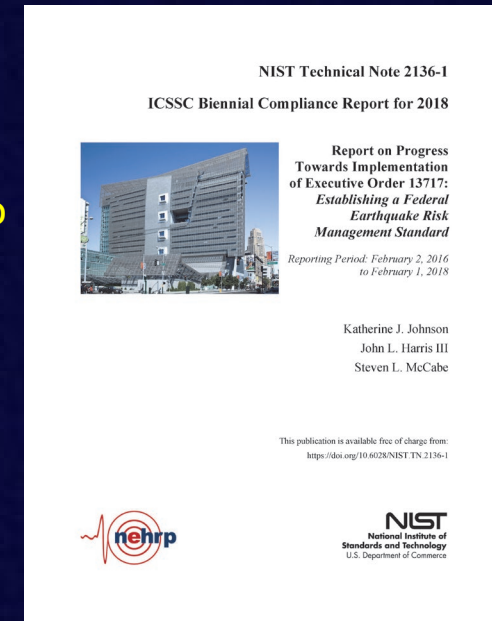


FEMA has the [Nationwide Building Code Adoption Tracking \(BCAT\)](#) program that can be used to verify the latest IBC/IRC adopted in a jurisdiction. A component of this program is an [adoption map](#).

EO Summary Report

EO 13717 Biennial Compliance Summary Report

- NIST has completed the compliance summary report for the first biennial reporting period covering Feb. 2, 2016 to Feb. 1, 2018, NIST TN 2136-1.
 - report is referenced in the FY18-19 NEHRP Biennial Report to the Congress (appendix dedicated to ICSSC efforts)
 - <https://www.nist.gov/publications/icssc-biennial-progress-report-2018-report-progress-towards-implementation-executive>
- NIST “completed” the compliance summary report for the second and third biennial reporting periods covering Feb. 2, 2018 to Feb. 1, 2020 and Feb. 2, 2020 to Feb. 1, 2022.
 - In NIST review/clearance (still time)
 - will be NIST TN 2136-2 and NIST TN 2136-3
 - reports referenced in FY20-21 and FY 22-23 NEHRP Biennial Reports--will not be submitted to OMB.
 - publish together in late summer 2023



EO Summary Report, cont'd

EO 13717 Data Call Template

- Update data request template for the fourth biennial reporting period covering Feb. 2, 2022 to Feb. 1, 2024.
 - data call template intended to standardize the data provided by agencies reporting their progress in implementing EO 13717, and to be a data management tool to support an agency's evolving seismic risk management program.
- simplified to focus only on agency policies
 - requires SSC to be familiar with applicable agency policies, possible outside of real property / facility management / engineering group.
- will be identical to 2022, and issued in February 2024.

Executive Order 13717 Compliance Data Request Template Reporting Period: February 2, 2018 to February 1, 2020 Version 4.2 March 17, 2020

Part A: Overview

Background and Scope

Executive Order (EO) 13717, *Establishing a Federal Earthquake Risk Management Standard*¹ was signed on February 2, 2016. The EO establishes a minimum level of seismic safety compliance for new and existing buildings that will be constructed, altered, leased, financed, or regulated by the Federal Government. The primary purpose of this standard is to enhance the seismic resilience of agencies by reducing risk to lives of building occupants and improving the probability of continued performance of buildings essential to agency operations and functions following future earthquakes.

The EO requires that agencies whose activities are covered by the order submit a biennial report to the Director of the Office of Management and Budget (OMB) and the Director of the National Institute of Standards and Technology (NIST) on their progress in implementing the order, commencing two years from the date of the order. NIST, as the lead agency of the National Earthquake Hazards Reduction Program (NEHRP) and Chair of the Intragovernmental Committee on Seismic Safety in Construction (ICSSC), is required by the EO to summarize agency compliance of the order in the biennial NEHRP report to Congress.

In 2017, NIST published ICSSC Recommended Practice (RP) 9, *Implementation Guidelines for Executive Order 13717*² to provide broad guidance to the agencies on implementing EO 13717, offering information for common use by all agencies, so that each agency can establish its EO implementation policies and procedures that are consistent with both the EO and statutory agency-specific requirements. RP 9 also provided guidance on how an agency can report their progress in implementing the order to OMB and NIST. This guidance was used for the first biennial reporting period, February 2, 2016 to February 1, 2018.

NIST updated the reporting guidance and developed this data request template, which supersedes the reporting guidance provided in RP 9. The following aspects pertain to this data request and template:

- This data request covers the reporting period from February 2, 2018 through February 1, 2020.

¹ Available here: <https://www.gpo.gov/record/id/464444> (last accessed Feb. 1, 2021).

² The ICSSC is composed of representatives of all federal agencies engaged in construction, financing of construction, or related activities. The ICSSC was created as a function of the National Earthquake Hazards Reduction Program in 1978. The ICSSC mission is to assist federal agencies develop and incorporate earthquake risk reduction measures in their reporting programs. For more information about the ICSSC, contact Jay Hirsch at NIST (JHirsch@nist.gov).

³ Available here: <https://www.fda.gov/oc/ohrt/ICSSC-2018-02-10-2020.pdf> (last accessed Feb. 1, 2021).

EO Summary Report, cont'd

EO 13717 Data Call Template

Submission to NIST and OMB

Agencies whose activities are covered by this order shall submit biennial reports to the Director of the Office of Management and Budget (OMB) and the Director of NIST on their progress in implementing the order, commencing two years from the date of this order.

- For NIST, submit template as instructed in template (ICSSC@nist.gov). We will submit draft compliance summary report to the NIST Director for final approval.
- For OMB, submit template with agency cover letter to agency examiner via agency legislative affairs office.
 - NIST has been talking with OMB about setting up a submission site on OMB Max. When this is operational, only one submittal is needed for both NIST and OMB. This will be a goal for FY23.

EO Summary Report, cont'd

EO 13717 Data Call Template

Code of Federal Regulations

The EO rescinds EO 12941: *Seismic Safety of Existing Federally Owned or Leased Buildings* and EO 12699: *Seismic Safety of Federal and Federally Assisted or Regulated New Building Construction*. The applicable provisions in the Code of Federal Regulations should be reviewed and updated.

Example 1: Title 41 Subtitle C Chapter 128 Part 128-1 Subpart 128-1.80 §128-1.8000

§ 128-1.8000 Scope. This subpart establishes a Seismic Safety Program for the Department of Justice and sets forth the policies and procedures for obtaining compliance with Executive Order 12699, *Seismic Safety of Federal and Federally Assisted or Regulated New Building Construction*.

Example 2: Title 49 Subtitle A Part 41 §41.120

This section describes the standards that must be used to meet the seismic design and construction requirements of this part.

The following are model codes which have been found to provide a level of seismic safety substantially equivalent to that provided by use of the 1988 National Earthquake Hazards Reduction Program (NEHRP) Recommended Provisions.

EO Summary Report, cont'd

EO 13717 Data Call Template

The official version of the C.F.R. is only updated once each year, updating your C.F.R. research to ensure you have current information is essential.

PART 16 of CFR: AGENCY REPRESENTATIVES

§ 16.1 Designation.

(a) Each agency shall designate, from its officers or employees, persons to serve in the following capacities with relation to the Office of the Federal Register:

- 1) A liaison officer and an alternate.
- 2) A certifying officer and an alternate.
- 3) An authorizing officer and an alternate.

(b) In choosing its liaison officer, each agency should consider that this officer will be the main contact between that agency and the Office of the Federal Register and that the liaison officer will be charged with the duties set forth in §16.2.

§ 16.2 Liaison duties.

Each agency liaison officer shall -

- (a) Represent the agency in all matters relating to the submission of documents to the Office of the Federal Register, and respecting general compliance with this chapter;
- (b) Be responsible for the effective distribution and use within the agency of Federal Register information on document drafting and publication assistance authorized by §15.10 of this chapter;

See *Document Drafting Handbook* (Rev. 1.4, Jan. 7, 2022) – Office of the Federal Register

EO Summary Report, cont'd

ICSSC FEEDBACK ON EO 13717 REPORT OR DATA TEMPLATE

Notes:

- *Keep simple about policy only*
- *Create ICSSC website to house templates, etc.*
- *OMB Max site to be fillable instead of a document upload site? Hybrid that allows upload as well?*

ICSSC Update to RP 8

Standards of Seismic Safety for Existing Federally Owned and Leased Buildings, ICSSC Recommended Practice 10 (RP 10-22)

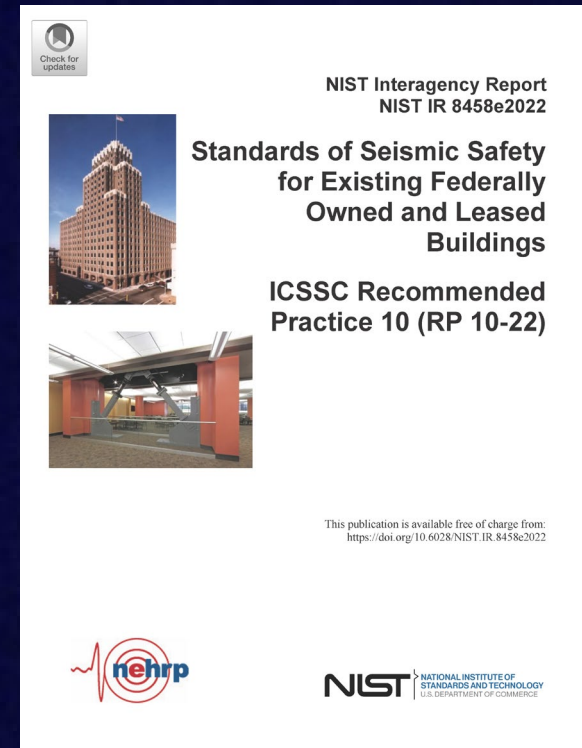
- ICSSC RP 10-22 published Jan. 2023!!!



ICSSC Update to RP 10-22

Standards of Seismic Safety for Existing Federally Owned and Leased Buildings, ICSSC Recommended Practice 10 (RP 10-22)

- **Next steps for RP 10-22**
 - Evaluate incremental changes more regularly than every six years (**Supplemental 1 (minor update) at 2026**)?
 - Agency-specific changes to be universally adopted?
 - New provisions, codes, standards? IBC 2024, ASCE 41-23
 - Updates needed for triggers, screening, commentary ...
 - ICSSC website created on www.NEHRP.gov to be a central location for information/proposals for change to support agency adoption, implementation, and interpretation
 - Implement a committee structure for updating the next version
 - Next **major** update planned for 2028 (RP 10-28)
 - IBC/IRC 2027, ASCE 7-28, ASCE 41-29, etc.



ICSSC Update to RP 10

ICSSC FEEDBACK ON RP 10 FUTURE

Notes:

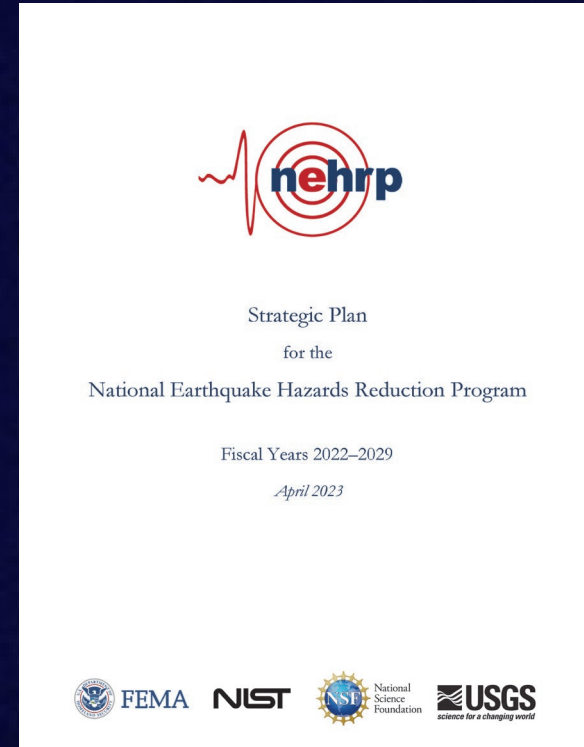
- *Committee structure? Outside consultants (maybe different logistics for supplement (say 3 years) than the 6-year major editions)*
- *Public review should be maintained?*
- *Appendix to IEBC? Two edge sword.*
 - *Needs to maintain flexibility in RP 10, can't get that in IEBC*
 - *Adopt IEBC and provide amendments to the IEBC.*
- *Open section on website to house RP 10 to accept comments, proposal for changes, organic process (private Google doc for comment only)*
- *Flexibility for leased buildings (say 10 years) for evaluation (reduced hazard from 1% in 50 year collapse)? GSA leasing requirements (desk guide)*
- *Historic buildings use a separate ICSSC guide? Must work with NPS, how in depth does IEBC go with HBs?*
- *GSA support of RP 10 update committee, include outside source and code development world*
- *FRPC involvement*
- *Time frame to start update committee*
- *List reference code/standards/guidelines in ICSSC website*

Future Efforts of the ICSSC

NEHRP Strategic Plan, FY22-29 (April 2023)

Program Identified Focus Area

- 8. Enhance risk reduction strategies for federal agencies
 - To support Executive Order (EO) 13717, there is a need to:
 - advance efforts by the ICSSC to implement state-of-the-art guidance that promotes risk reduction measures for federal agencies
 - restructure the ICSSC to support agencies implementing risk reduction policies and strategies
 - Outcomes will allow NEHRP, which oversees the ICSSC, to support federal efforts in risk reduction, allowing the federal agencies to lead by example



Future Efforts of the ICSSC, cont'd

EO 13717 (Feb. 2, 2016)

Establishes a minimum level of seismic safety compliance for new and existing buildings that will be constructed, altered, leased, financed, or regulated by the Federal Government by adopting the latest model building codes and standards.

New Buildings

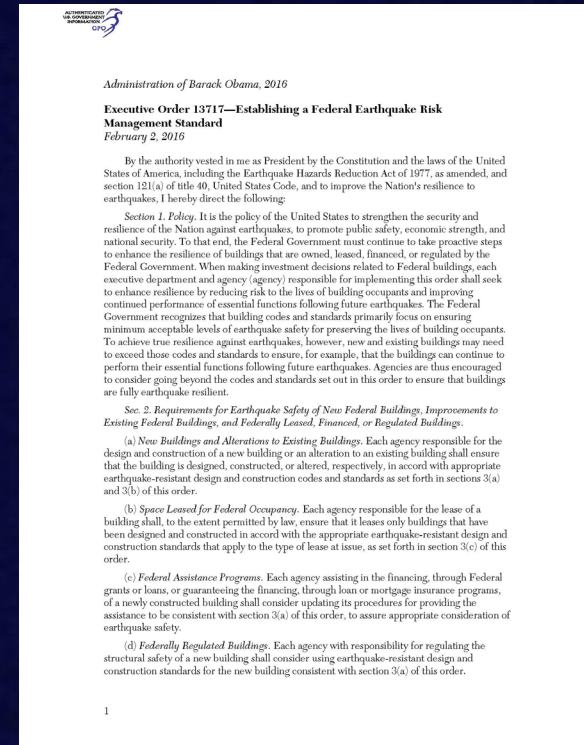
International Building Code (IBC)

International Residential Code (IRC)

Existing Buildings

Standards of Seismic Safety for Existing Federally Owned and Leased Buildings

(latest edition is ICSSC RP 10-22)



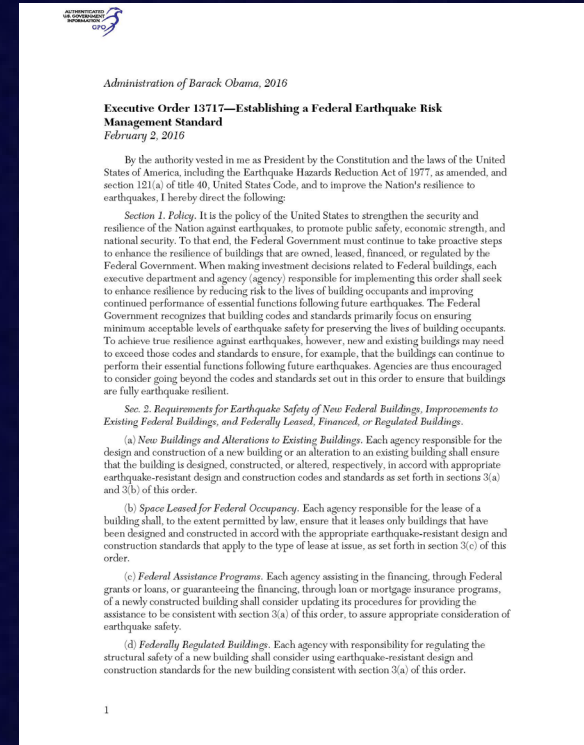
Future Efforts of the ICSSC, cont'd

EO 13717 (Feb. 2, 2016)

When making investment decisions related to federal buildings, each agency responsible for implementing this order shall seek to enhance resilience by reducing risk to the lives of building occupants and improving continued performance of essential functions following future earthquakes.

To achieve true resilience against earthquakes, however, new and existing buildings may need to exceed those codes and standards to ensure, for example, that the buildings can continue to perform their essential functions following future earthquakes.

Agencies are thus encouraged to consider going beyond the codes and standards set out in this order to ensure that buildings are fully earthquake resilient.



Future Efforts of the ICSSC, cont'd

What does it mean to go beyond code?

To achieve true resilience against earthquakes, however, new and existing buildings may need to exceed those codes and standards to ensure, for example, that the buildings can continue to perform their essential functions following future earthquakes.

On May 9th, the Building Seismic Safety Council (BSSC) and Multi-hazard Mitigation Council (MMC) within the National Institute of Building Sciences (NIBS) jointly hosted a one-day workshop on “resilience” needs for federal agencies; broken into two focuses:

1. assessing and mitigating risks posed to an agency by their existing building portfolio
2. addressing “functional recovery” needs of agencies in design of new buildings (or retrofit of existing buildings)

Workshop report will be forthcoming.



National Institute of
BUILDING SCIENCES™
Innovative Solutions for the Built Environment

Building Seismic Safety Council (BSSC) and Multi-Hazard Mitigation Council (MMC)
Resilience Workshop with Federal Agencies and Partners

May 9th, Tuesday, 2023, 8:30 am to 3:30 pm EDT
NIBS headquarters, 1090 Vermont Avenue, NW, Suite 700, Washington, DC
In-person and by Invitation
Contact: Jiqu Yuan, jyuan@nibs.org

The recent Public Law 117-221: Disaster Resiliency Planning Act requires OMB to establish guidance requiring the head of each agency to incorporate natural disaster resilience into real property asset management and investment decisions made by the agency. It is unclear currently what form this guidance may take. Additionally, Executive Order (EO) 13717: Establishing a Federal Earthquake Risk Management Standard, has taken proactive steps to enhance agency resilience to earthquakes by requiring buildings that are owned, leased, financed, or regulated by the Federal Government be designed, constructed, or altered in accord with appropriate earthquake-resistant design and construction codes and standards. The EO also encourages agencies to consider constructing or retrofitting their buildings for enhanced seismic performance to help achieve higher resiliency by increasing the likelihood of continued functionality of buildings essential to agency operations following future earthquakes.

The National Institute of Building Sciences (NIBS) is organizing a workshop centered on federal agencies' needs in the areas of seismic evaluation and retrofit of existing federal buildings and functional recovery of existing and new buildings to improve agency earthquake resilience. We are inviting colleagues from the Congress, White House CEQ, DOA, DOD (USACE, USAF, USN), DOE, DOI, DOJ, DoS, DOT, EPA, FEMA, GSA, HUD, NIST, NPS, NRC, ODNl, and VA to discuss:

- What ongoing resilience efforts agencies have undertaken and how to leverage any potential synergies;
- What topics have been identified by these agencies but have not been started or made significant progress; and
- What short-term and long-term resilience-focused policy and practice research needs still need to be addressed.

The following two white papers on “*Understanding Functional Recovery Policies and Practices for Federal Buildings*” and “*Addressing the Challenges of Maintaining and Retrofitting Existing Federal Buildings*” are prepared by the Workshop Planning Committee to provide some background information.

The Workshop Planning Committee

Kant Yu, BSSC Board Chair SEFT Consulting Group
Roberto Leon, BSSC Board Member Virginia Tech
Jo Ann Browning, BSSC Board Vice Chair UT at San Antonio
William Earl, BSSC Board Member GSA
Charles Carter, BSSC Board Member ASCE
Alice Yau, MMC Board Member ASHRAE
Jay Harris, NIST
Ryan Kersting, Duehler Engineering
Ed Lantsch, FEMA
Robert Polchinsky, Degenkolb Engineers
Roark Redwood, NIBS
Jiqu Yuan, BSSC & MMC Executive Director, NIBS

1090 Vermont Ave. NW, Suite 700, Washington, DC 20005
CALL: 202-289-7800 VISIT: www.nibs.org EMAIL: jyuan@nibs.org



Future Efforts of the ICSSC, cont'd

2018 NEHRP Reauthorization Act (Dec. 11, 2018)

FEMA and NIST mandated to develop a framework to assess and recommend options for improving the built environment and critical infrastructure to reflect performance goals stated in terms of post-earthquake reoccupancy and functional recovery time.

Removed from originally proposed text--

(b) Standards for New and Existing Buildings Owned or Leased by Federal Agencies.—

(1) DEVELOPMENT OF GUIDELINE.—the Interagency Committee on Seismic Safety in Construction (ICSSC) shall develop a guideline recommending post-earthquake reoccupancy and functional recovery times for each of its new and existing buildings, services, and agencies.

(2) REQUIREMENT.—In developing the guideline, the ICSSC shall ensure that the guideline can be used in the development of the next edition of the Standards of Seismic Safety for Existing Federally Owned and Leased Buildings.



Recommended Options for Improving the Built Environment for Post-Earthquake Reoccupancy and Functional Recovery Time

FEMA P-2090 / NIST SP-1254 / January 2021



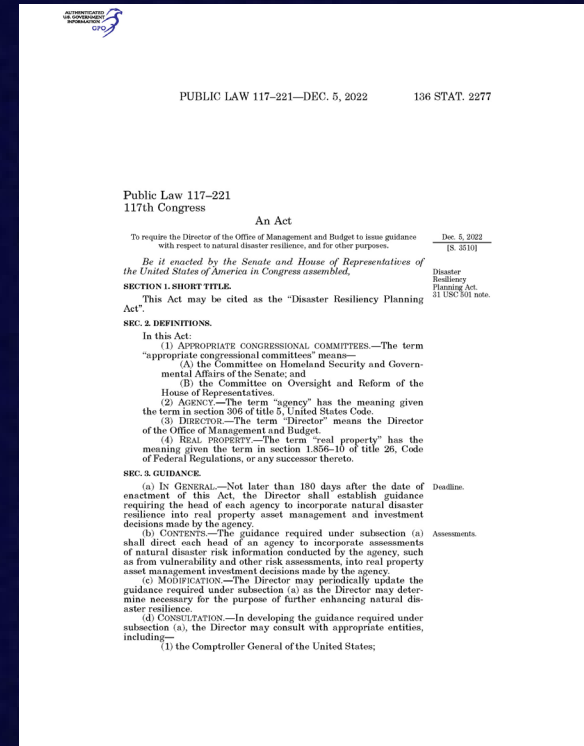
Future Efforts of the ICSSC, cont'd

Public Law 117-221 (Dec. 5, 2022)

The Director of OMB shall establish guidance requiring the head of each agency to incorporate natural disaster resilience into real property asset management and investment decisions made by the agency.

The guidance required under shall direct each head of an agency to incorporate assessments of natural disaster risk information conducted by the agency, such as from vulnerability and other risk assessments, into real property asset management investment decisions made by the agency.

OMB was allocated 180 days to establish this guidance!



Future Efforts of the ICSSC, cont'd

ICSSC FEEDBACK ON NEEDS AND FUTURE EFFORTS OF THE ICSSC

Notes:

- *Standards permitted before being official adoption of building code by a jurisdiction?*
- *Road map of seismic standards?*
- *Equivalent of RP 10 associated to new buildings?*
- *Functional Recovery guidance?*
- *Resilience-based Design guidance?*
- *Involvement with Federal Real Property Council (FRPC)*
- *Quantify resilience score, what does the number means? Relation between performance standard and resilience.*
- *What is resiliency? COO Plan, Redundancy Plan, Recovery Plan*
- *!!! - ICSSC above-code white (position) paper for federal agencies related to seismic safety? Learn from one another*

Future Efforts of the ICSSC, cont'd

Future Work Efforts

- Provide guidance to agencies when a new code is released with recommendations regarding adoption by an agency.
 - ICSSC Code Assessment Report for EO Compliance
 - The 2018 editions of the IBC and IRC were published on August 1, 2017; therefore, agencies had until August 1, 2019 to adopt these codes.
 - The 2021 editions of the IBC and IRC were published on October 23, 2020 and January 29, 2021, respectively. Agencies have two years from these dates to adopt these codes.
 - The 2024 editions of the IBC and IRC will be published in late 2023 / early 2024.
- Provide supplements to any “in-service” RP document as updated information becomes available from codes and standards development cycle.
- Discuss new ideas for guidance documents based on agency feedback of needs.



Future Efforts of the ICSSC, cont'd

Future Work Efforts

- Participate during the development of codes and standards.
 - International Code Council (ICC)
 - FEMA
 - NIST
 - Building Seismic Safety Council (BSSC)
 - ICSSC organizational member (NIST)
 - NIST, FEMA, USGS – NEHRP “Provisions Update Committee” PUC
- Hold biannual meetings (e.g., spring and fall).
 - Next meeting around early-to-mid November 2023
 - Information posted on [NEHRP.gov](https://www.nehrp.gov)



Questions

Thank you!

Survey – interest for in-person (with virtual option)

Please see chat feature for link to sign into meeting

<https://docs.google.com/forms/d/e/1FAIpQLSfHNWDHmKgAS3iYcMOdGcMDNC43KJ-y6ukd7mouPlm0q9Rhtg/viewform?usp=sharing>

You can also email ICSSC@nist.gov with your attendance information